# **District of Stewart**

Canada's Most Northerly Ice-Free Port





### 2016 Annual Report



# STEWART-BC. www.]]sWoodArt.com welcomes you !

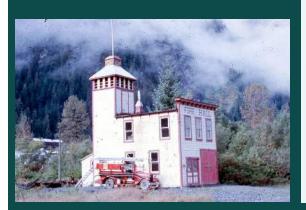
# Welcome to Stewart







#### Inside this Report



# Stewart

Situated across from Alaska's Misty Fiords National Park and at the end of the Portland Canal, Stewart, BC is a unique border town attracting tourists from every corner of the world.

Stewart was established in 1905 and named after the Stewart brothers who were early prospectors in the area. Stewart's boom happened in 1910 with the illusions of gold, furs and riches.

The economy of Stewart is supported by a varied range of industries including logging, mining and mining exploration and is destined to become a major port for distribution of ore and logs. Stewart offers a paved highway to major transportation routes, a salt water port which supports a barge terminal and bulk commodity loader.

The Portland Canal is a mere 80-90 miles from the Pacific Ocean allowing ships of all kinds to come from all over the world.





**District of Stewart** 

#### Municipal Council — 2014 to 2018



#### Mayor Galina Durant (front row, center)

#### **Councillors**

- (front row) Sylvia Goulet, Gina McKay
- (back row) Eike Riemann, Bernie Elliott, Neal Rowe, Patricia Lynn

Council conducts its Regular Meetings on the second and fourth Monday of every month at 7 p.m. in Council Chambers located at the Municipal Hall, 705 Brightwell Street.

Public delegations and input are always welcome at Council Meetings – please contact the District office at (250) 636-2251 to schedule a delegation time in advance.

For more information on local government and the District of Stewart, visit the municipal website:

www.districtofstewart.com

# Message from the Mayor

On behalf of the District of Stewart Council and the citizens of Stewart, I am pleased to present the 2016 Annual Report. This report is part of a series of publications and online tools that ensure our citizens have a high degree of accessibility and transparency in a format that is easy to use.

The Annual Report will provide you with an overview of the District's financial performance for the fiscal year ending on December 31, 2016. In addition to an overview of our financial performance, this report provides citizens with a summary of our progress as outlined in our Strategic Planning Priorities.

I would like to acknowledge the work of our Staff team as they work diligently to deliver key projects outlined in the Council Priorities plan and to produce an impressive list of accomplishments.

In 2016 we welcomed some new Staff members: Jennifer Larson (Chief Financial Officer), Scott Hopkins (Manager of Public Works), Gord Howie (Interim Chief Administrative Officer), and Maria Ryder (new Fire Chief).

The District of Stewart Mayor and Council have been advocating for a number of projects to improve our community.

The District of Stewart was successful to obtain more grants for much needed projects (please see the financial and grant chart on page 12-15 for more information).

The District continues to invest in our community's infrastructure. In 2016 some new improvements have been completed or started: New Well (complete); Dirt Bike Park (in progress); Boardwalk repair (in progress); Campground improvement (in progress); New Welcome to Stewart sign (complete).

Council is proud to inform that an increase of the industrial tax base allows us to leave residential taxes low.

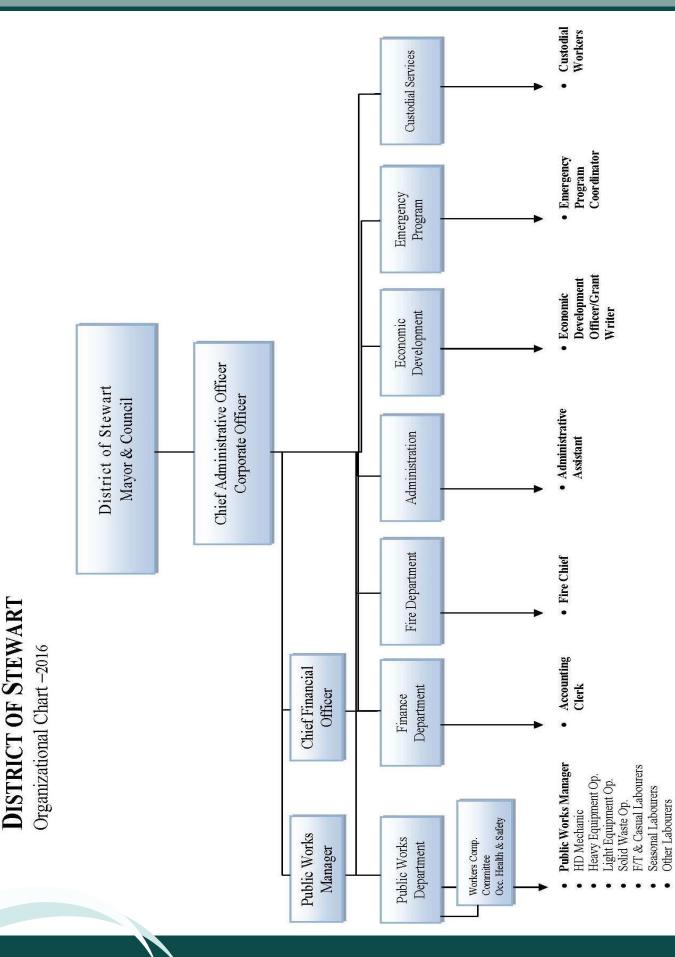
The District received additional Municipal Tax Revenue from Stewart World Port of approximately \$400,000.00 Also, an additional Ecologo certification tax rebate was received from Long Lake in the amount of \$ 289,481.00

As Mayor, I continue to promote our community as an investment destination and putting Stewart on the global, regional and national map. There are good opportunities to bring new projects to town, such as railway, industrial park, or wood chip plant. I am committed to maintaining a clear and consistent sense of community identity and messaging for the outside world. I always believed Stewart has a potential for growth and economic development and our Annual Report is reflecting it.

I would like to acknowledge and thank the Volunteers who contribute countless hours to our community. The many events in Stewart happen with the support of our dedicated volunteers.

As Mayor of the District of Stewart, it is my great privilege to be associated with the Council and Staff who are working so diligently to provide the best quality services to our residents, in a fiscally responsible manner.





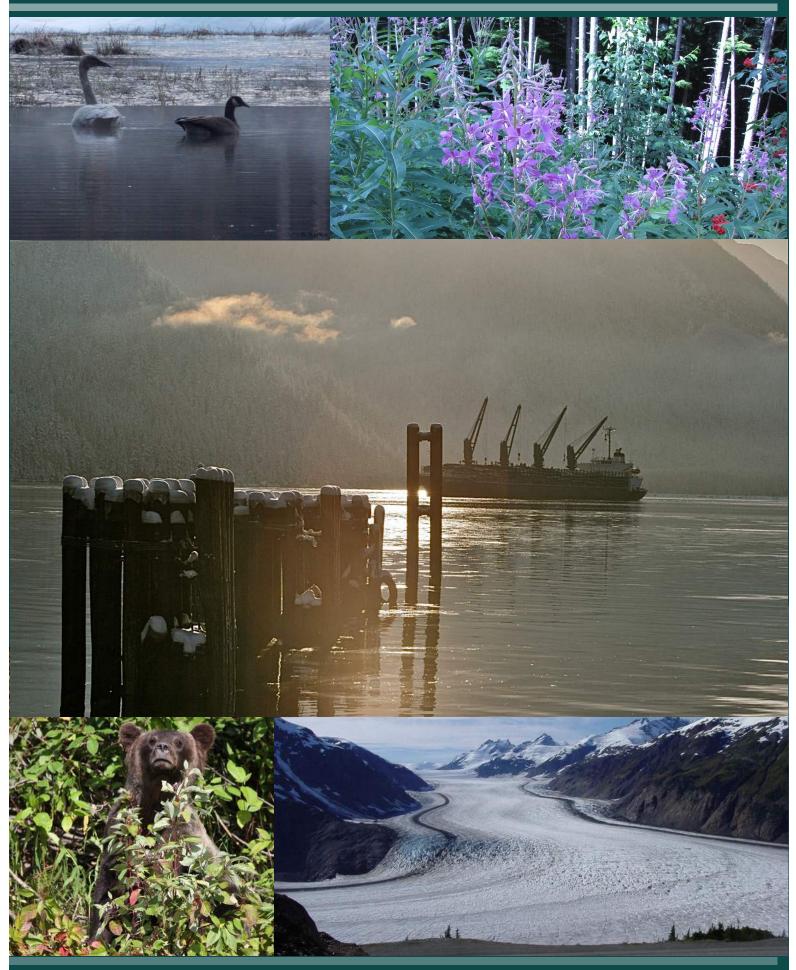
#### ACTIVITY LIST for 2016

Objective	Measurement	Outcome
OPERATIONAL		
Look at/maintain town assets	Implement Asset Management Plan	Initiated Plan; A.M.P. Seminar
Paint Front of Arena	Improve look of Arena	Complete
Boardwalk repairs	Improve safety of boardwalk	Boards & railings replaced
Expansion of community garden	Make additional area available for community garden use	New garden plots provided
ENVIRONMENTAL		
Clean up District Property	Implement a plan to clean up district property	
Trucks going through town	Amended truck route policy addressing use of District roads	
Trucks need to be washed & slow down	Prepare policy on requirement to wash vehicles before entering Town Core.	
Promote Environment On our webpage	Include information regarding the environment in our Newsletter	Signed Carbon Action Plan
Leaking fuels, oils, concentrate, etc. on main street	Prepare policy on identifying and cleaning main road	
Dedicate/event to environmental issue	Dedicate special events on a regular basis that highlight environmental issues	
POLICY & BYLAWS		
Business Licence Enforcement	Write letters to all businesses that do not have a license. Follow up on enforcement.	Letters prepared and sent
Election by-law	Draft report on election bylaw for Council's consideration	Report prepared for Council
Review policies (gravel, etc.)	Council appoint a special committee to review all existing policies of the District	
Internet & web (social media) page policy	Investigate web page and internet usage policies	Social media policy implemented
HERITAGE/RECREATION/SOCIAL		
Fix Old Firehall	Statement of Significance should be investigated and fund- ing sources identified	Grant Application
Volunteer Recognition Program	Establish dates and events to recognize volunteers in the Community	Volunteer recognition policy ado
Elementary school	Council to decide if they are interested in investigating/ purchasing old elementary school	
Bike park	Determine the location of bike park and finalize an operat- ing and maintenance agreement	Location determined and agreeme signed
Landscape design		New garden designed at Municipa
ADMINISTRATION		onnee
Staff Training	Discuss training needs with staff and put in budget for Council's consideration	
CAO	Contact headhunter to recruit new CAO in 2016	Headhunter contacted and new C. recruited in 2016
Mayor/CAO Communication	Mayor and CAO to respect the political position and admin- istrative position as established by the Community Charter.	Discussion held
Priorities Monthly Review	To provide monthly updates on the status of the priorities set by Council	Action items listing prepared
Document Management	Implement a document management program	LGMA Records Management
Boat Launch-fix/move	Prepare applications for the boat launch to move adjacent to Small Craft Harbour	Applications prepared-ongoing
LNG, Forestry (pellet plant, wood chips, green energy)	Start a marketing program to let businesses know Stewart is "Open for Business"	Guide to Stewart Brochure prepar
Relationship with Potential Asian Investors	Set up meeting to "Twin" with potential cities in Asia that may wish to use our Ports. Set up marketing strategy that targets Asian markets	Friendship & cooperation agreem signed with Binzhou City of the F ple's Republic of China
Marketing Program	Work with Regional District and Grant Writer to establish a Marketing program	Guide to Stewart Brochure prepar
Advertising for Tourism (visual)	Work with Regional District and Grant Writer to establish a Tourism strategy	Autotour video produced by Tour BC
Business Retention Program	Discuss with business community to determine their needs and concerns. Establish funding for the Chamber of Com-	

#### ACTIVITY LIST for 2016 (continued)

Objective Measurement		Outcome
COMMUNITY SAFETY		
Fire department Recruiting and Training	Establish policies on recruitment and training of the Fire Department. Provide adequate funding in the budget	New Fire Chief and Deputy and Recruit- ing of new members ongoing;Training for all members ongoing;
Dike Repairs/Dike Road	Investigate costs and available grants. Con- tact Minister's to discuss the immediate need to remedy the repairs of the Dike	Reports submitted and meetings held with Ministers at UBCM
Gravel Extraction	Implement the findings of the Flood and High Groundwater Mitigation report. Inves- tigate possible private business who are interested in gravel extraction	
Paramedics/ Ambulance service	Lobby the Provincial Government to ensure adequate Ambulance service is provided to remote communities in BC	Community Paramedic Implemented
Evacuation Plan Update	Review current Emergency Plans and budget for updates if required	
TOWN BEAUTIFICATION/HEALTHY COMMUNITY		
Unsightly Premises	Prepare a list of unsightly premises and send letters to the owners to clean up. Discuss with owners of uninhabited buildings to see if they can be demolished. Prepare a policy on accepting buildings for fire department use and fire practice	List prepared and letters sent
Town Entrance	Request Council to approve a new design for the sign at the entrance to town and prepare policy on other signs in the area	New sign designed and set up at entrance
Downtown Revitalization	CAO to investigate funding for Downtown Revitalization and discuss with business owners	Building Façade grant acquired and busi- nesses participated
Paint Arena Façade	Improve appearance of Arena	Arena painted
Christmas Lights	Purchase new lights for winter	New lights purchased
Continue Façade Painting Program	CAO to investigate funding from NDI for Façade Painting. Advertise and encourage businesses to take advantage of this program	Funding available and businesses partici- pated in Façade improvements
Town Banners	CAO to investigate cost of designing and installing Town Banners	Investigation completed, roadblock as unable to use BC Hydro poles
INFRASTRUCTURE		
Paving Roads	DPW to prepare a report on paving and maintaining roads	Policy prepared on road inspection and repair
Fix/Pave Roads	DPW to implement a program to maintain roads	Policy prepared on road inspection and repair
Ditching	DPW to identify areas of concern and pre- pare a report for Council's consideration on where ditching should occur	Areas of concern identified and culverts located & flushed, or installed
Booming Ground Repairs	CAO to investigate possible grants for booming ground improvements. DPW to implement minor repairs in 2016 as per budget	Minor repairs implemented
Fix Sidewalks	DPW to establish a policy on inspection of sidewalks and repair as needed. Unsafe sidewalks should be marked for identifica- tion purposes.	Unsafe sidewalks repaired
Landfill/transfer station	CAO to discuss landfill closure and transfer station with the Regional District	Discussions ongoing
Look At/Inspect Well #1	DPW to investigate condition of Well #1 and report to Council with options and funding sources	Well #1 replaced





#### MUNICIPAL OBJECTIVES 2017

Objective	Measure
#1) INFRASTRUCTURE	
1. Renew Infrastructure (Renew & Maintain):	<ul> <li>complete asset management plan</li> </ul>
<ul> <li>Water, sewer, roads, street lighting (LED),</li> </ul>	<ul> <li>complete energy consumption audit/climate action charter</li> </ul>
drainage, buildings	
100 M 100	<ul> <li>complete mitigation work in Bear River as determined by application to</li> </ul>
2. Flood Mitigation	Federal/provincial gov. (Bear River Structural Mitigation Grant)
	<ul> <li>complete installation of a flood monitoring system in Bear River</li> </ul>
3. Airport Development	assess current condition and investigate opportunity for airport expansion
4. Recycling & Swimming Pool (?)	investigate options for building improvements or alternative site
6. Energy audit	
7. Truck fleet	
8. Library	
#2) SOCIAL & RECREATION	
1. Elementary School Uses	<ul> <li>Conduct cost benefit analysis for community use</li> </ul>
2. Community Clean-Up	a) Establish bylaw enforcement policy for unsightly premises/derelict vehicles &
	boats
	b) Undertake community clean-up
3. Outdoor Pool	<ul> <li>Investigate options for location and development</li> </ul>
4. Boardwalk	
5. Complete Nature Trail	
6. Explore more active recreation facilities	
7. Palliative care	<ul> <li>Pursue and advocate for palliative care facilities</li> </ul>
8. Support Healthy Community Committee	<ul> <li>Provide Budget</li> </ul>
<b>#3) ECONOMIC DEVELOPMENT</b>	
1. Pursue Intermodal Port Development	
2. Boat Launch	<ul> <li>to Complete</li> </ul>
3. Create Proactive Business Climate	a) Develop a strategy
	b) Implement community partnerships to
	establish a proactive business climate
4. Tourism	a) Review campground operation options
<ul> <li>Chamber of Commerce/Campground</li> </ul>	b) Develop a tourism promotion policy
5. Booming Grounds	<ul> <li>Provide sufficient budget for ongoing repair &amp; maintenance</li> </ul>
#4) ADMINISTRATIVE	
1. Council & Staff Learning Opportunities	a) Determine suitable opportunity for distance learning / other media & travel
	b) Provide inventory of available courses for Council & Staff
2. Healthy Work Environment	<ul> <li>Develop and institute programs to ensure there is good moral and respectful</li> </ul>
Sector and the sector and the sector	interaction
3. Streamline Procedures	a) Institute efficient systems for operating and maintenance
<ul> <li>Fiscal responsibility</li> </ul>	b) Institute efficient financial procedures (banking, accounts payable)
Efficiency	
4. Policies & Bylaws (Social Media, Traffic)	a) Update as necessary
	b) Adopt a social media use policy
E Information Technology (LT)	c) Review and update traffic bylaw
5. Information Technology (I.T.) 6. Emergency Plan	a) Complete emergency plan updates
<ul> <li>Coordinator</li> </ul>	b) Conduct tabletop exercises
<ul> <li>Programme</li> </ul>	c) Investigate roll of Emergency Coordinator
2 - Of American Control Control Control Control (Control Control Contr	

#### Permissive Tax Exemptions—2016

#### The following land, being an area surrounding a building set apart and in use for public worship, is exempt from taxation for the year 2016 under section 224(2)(f) of the *Community Charter*:

Lands and improvements registered under the name of North American Baptist Conference – Association of BC Churches, as follows: Roll 196.000, Lot 8-9, Block 18, D.L. 466, Plan 1191 PID: 012-979-457 & 012-979-465

Lands and improvements registered under the name of North American Baptist Conference – Association of BC Churches, as follows: Roll 194.100, Lot 6-7, Block 18, D.L. 466, Plan 1191 PID: 012-981-303 & 012-981-281

Lands and improvements registered under the name of Roman Catholic Episcopal Corp of Prince Rupert as follows: Roll 202.005, Lot 21, Block 19, D.L. 466, Plan 1191 PID: 012-966-665

Lands and improvements registered under the name of Anglican Synod Diocese of Caledonia as follows: Roll 374.010, Parcel B, Block 25, D.L. 469, Plan 958 PID: 014-236-575



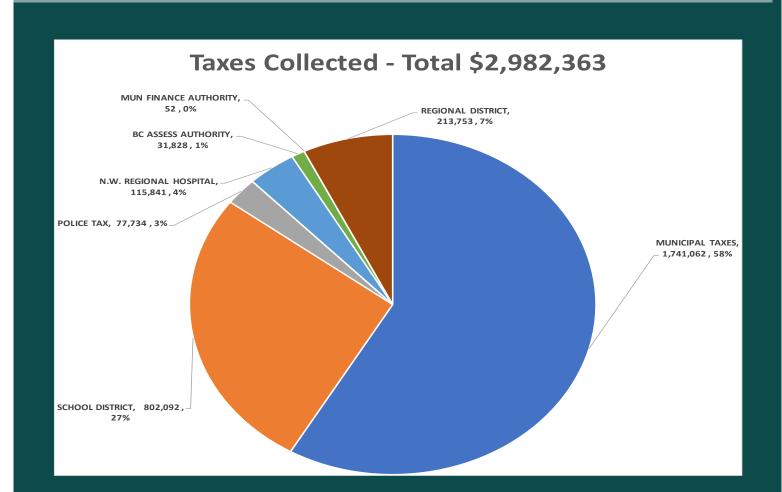
#### PERMISSIVE TAX EXEMPTIONS FOREGONE TAX REVENUE

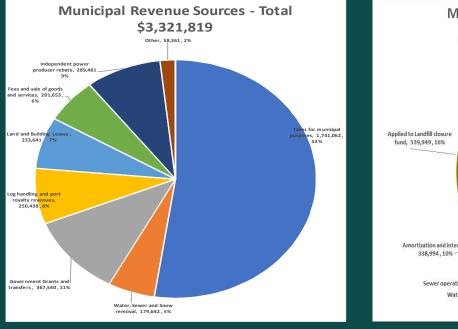
			ADDEDUEN		lax	wunicipai		
	Address	ROLL #	Value		OLL # Value Rat		Rate	Taxes
North American Baptist Conference	615-6th Ave	196000	\$	25,900	17.6298	\$ 456.61		
North American Baptist Conference	613-6th Ave	194100	\$	117,400	17.6298	\$2,069.74		
Roman Catholic Episcopal Corp of PR	418-8th Ave	202005	\$	86,400	17.6298	\$1,523.21		
Anglican Synod Diocese of Caledonia	403 - 9th Ave	374010	\$	68,100	17.6298	\$1,200.59		

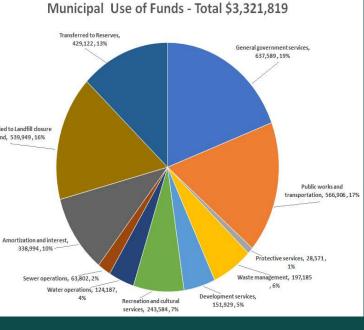
\$5,250.15

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Municipal







# **District of Stewart Grants**

Grant	Amount	Description	Photo
Flood and High Groundwater Mitigation Plan	\$ 250,000	A three phase report was completed which identified both mitigation measures and adaptation measures intended to eliminate or reduce the risk of damage due to flood or high groundwater. This report is the basis for applying for additional funding to take action against the risks As a result we have been successful in obtaining a \$50,000 grant to install river monitoring equipment on the Bear River and Bitter Creek (installation occurring June 2017) as well as \$575,000 National Disaster Mitigation grant. (2017/18)	
Business Façade Program Grant Writer	\$ 4,185	Rainey Mountain Hardware	
grant	\$ 8,000		
Rainey Creek Nature Trail Bridge Repair	\$ 10,578	Pacific Northwest Division of Family Practice	
Dirt Bike Track and Multi-Use	\$ 30,000	Northern Development Initiative Trust	
Park	\$ 1,500	United Way Grand Opening planned for July 1, 2017	
Asset Manage- ment Plan Grant	\$ 10,000	UBCM Completed in 2017, the Asset Management Plan addresses the chal- lenges of maintaining the infrastructure needed to ensure residents continue to receive the services they need and desire. This report is the basis for applying for additional funding for the ongoing renewal of infrastructure. As a result in 2017 the District has been successful in obtaining a \$929,600 grant under the Clean Water and Wastewater Fund to start addressing some of the most critical issues.	
Water Master Plan Grant	\$10,000	Ministry of Community Sport and Cultural Development Completed in 2017 this plan will provide an analysis of the District water system and preliminary design for a water reservoir to ensure that there is a reliable supply of clean water sufficient for all daily needs as well as excess needs in the event of a fire event. This report is the basis for applying for additional funding to con- struct the reservoir and make improvements to the water system.	
Airport Business Case Grant	\$ 10,000	Northern Development Initiative Trust To be completed in 2017, this plan will collect the key factors related to the ongoing operation and maintenance of the airport and identify potential sources of revenue. This report will be the basis for applying for additional funding to make improvements to the airport.	

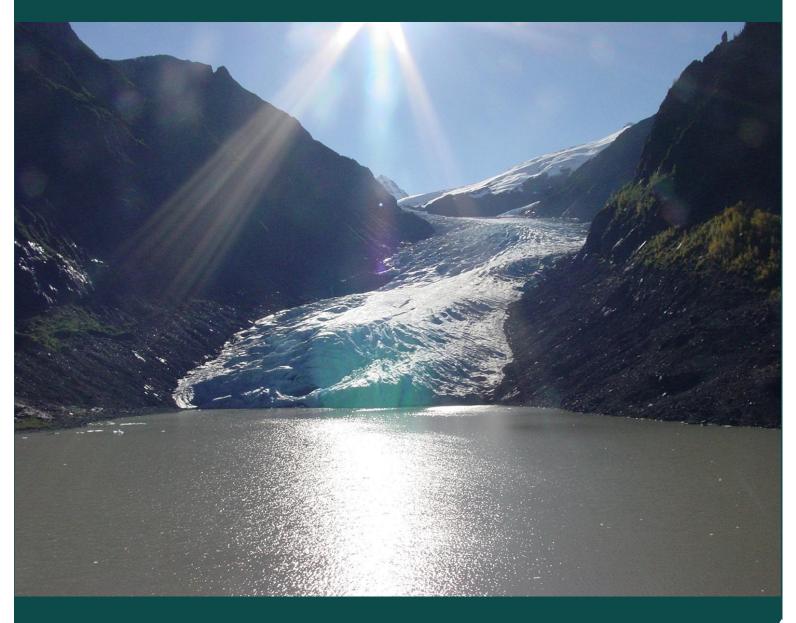
# <u>Annual Grants</u>

Provincial per capita grant	\$ 253,497.00
Regional District Emergency Services grant	\$ 12,000.00
BC Hydro cost sharing - Street Lighting Grant	\$ 2,851.95
Community Works Gas Tax Funding	\$ 73,339.00



## **AUDITED FINANCIAL STATEMENTS 2016**

(Attached at the end of this report)



Prepared by Jennifer Larson, Chief Financial Officer Audited by Carlyle Shepherd & Co.

# <image>

#### DISTRICT OF STEWART

705 Brightwell Street P.O. Box 460 Stewart, BC

VOT 1W0 (250) 636-2251 (P)

(250) 636-2251 (P) (250) 636-2417 (F)

Email: info@districtofstewart.com Website: www.districtofstewart.com DISTRICT OF STEWART Financial Statements December 31, 2016

#### DISTRICT OF STEWART COUNCIL - 2016

#### MAYOR

Galina Durant

#### COUNCILLORS

Bernie Elliott Sylvia Goulet Gina McKay Patricia Lynn Eike Riemann Neal Rowe

#### APPOINTED OFFICIALS

Chief Administrative OfficerG. HowieChief Financial OfficerJ. Larson

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#### Management's Report

#### Management's Responsibility for the Financial Statements

The financial statements have been prepared by management in accordance with Canadian public sector accounting standards and the integrity and objectivity of these statements are management's responsibility. Management is also responsible for all of the notes to the financial statements and schedules, and for ensuring that this information is consistent, where appropriate, with the information contained in the financial statements.

Management is also responsible for implementing and maintaining a system of internal controls to provide reasonable assurance that reliable financial information is produced.

The Councillors are responsible for ensuring that management fulfills its responsibilities for financial reporting and internal control and exercises these responsibilities through the Council. The Councillors review internal financial statements on a regular basis and external audited financial statements yearly.

The external auditors, Carlyle Sheperd & Co. conduct an independent examination, in accordance with Canadian auditing standards, and express their opinion on the financial statements. The external auditors have full and free access to management and Council of the District of Stewart and meet when required.

Gordon Howie Acting Chief Administrative Officer

April 24, 2017

#### CARLYLE SHEPHERD & CO.

CHARTERED PROFESSIONAL ACCOUNTANTS

4544 LAKELSE AVENUE TERRACE BC V8G 1P8 TELEPHONE 250-635-6126 FACSIMILE 250-635-2182

FLOOR

SECOND

#### INDEPENDENT AUDITOR'S REPORT

#### To the Mayor and Council District of Stewart

#### Report on the Financial Statements

We have audited the accompanying statement of financial position of the District of Stewart as at December 31, 2016 and the statements of operations, changes in net financial assets (debt) and cash flows for the year then ended and a summary of significant accounting policies.

#### Management Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with Canadian public sector accounting standards and for such internal controls as management determines are necessary to enable the preparation of financial statements that are free of material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted the audit in accordance with Canadian generally accepted auditing standards. These standards require that we comply with ethical requirements and plan and perform an audit to obtain reasonable assurance whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures depend on the auditor's judgment, including the assessment of the risks of material misstatement, whether due to fraud or error. In making those risk assessments, the auditor considers internal controls relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate for the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Opinion

In our opinion, these financial statements present fairly, in all material respects, the financial position of the District as at December 31, 2016 and the results of its operations, changes in net financial assets (debt) and cash flows for the year then ended in accordance with Canadian public sector accounting standards.

#### Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the basic financial statements of the District taken as a whole. The current year's supplementary information in Schedules 1 to 4 is presented for purposes of additional analysis. Such supplementary information has been subjected to the auditing procedures applied in the audit of the financial statements and is, in our opinion, fairly stated in all material respects, in relation to the financial statements taken as a whole.

#### Other Matters

The financial statements of the District for the year ended December 31, 2015 were audited by another auditor who expressed an unqualified opinion on those statements on July 11, 2016.

Terrace, BC April 28, 2017

KITIMAT

PRINCE RUPERT

#### DISTRICT OF STEWART STATEMENT OF FINANCIAL POSITION As at December 31, 2016

2015 2016 **Financial Assets** 1,925,955 \$ 934,052 Cash and short-term investments (Note 2) Ś 283,221 257,625 Taxes receivable (Note 3) 494,929 341,489 Accounts receivable (Note 4) 1,533,166 2,704,105 Liabilities 367,707 187,127 Accounts payable and accrued liabilities (Note 5) 216,489 91,738 Deferred revenue (Note 6) Performance bonds and environmental deposits 177,874 127,889 2,559,728 Landfill closure liability (Note 7) 2,559,728 159,835 103,771 Long-term debt (Note 8) 3,425,570 3,126,317 Net financial assets (debt) (721, 465)(1,593,151)Non-financial assets Tangible capital assets -Schedule 2 8,193,198 8,095,811 21,885 21,883 **Prepaid expenses** 8,215,081 8,117,696 7,493,616 6,524,545 Net financial position Net financial position comprised of: **Operating fund surplus (deficit)** 32,942 (539, 949)Landfill closure deficit (Note 7) (1,312,102)(1,312,102)Reserve funds - Schedule 3 844,743 440,619 7,928,033 7,935,976 Equity in tangible capital assets (Note 9) Ś 7,493,616 \$ 6,524,545

Commitments and contingent liabilities (Note 12)

Approved by:

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Gordon Howie Acting Chief Administrative Officer

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Galina Durant Mayor

The accompanying notes are an integral part of these financial statements.

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#### DISTRICT OF STEWART STATEMENT OF OPERATIONS

For the Year Ended December 31, 2016

	 2016	 Budget	 2015
Revenues			
Taxes for municipal purposes (Note 11)	\$ 1,920,704	\$ 1,916,491	\$ 1,441,778
Government Grants and transfers (Note 12)	367,540	573,852	477,442
Log handling and port royalty revenues	250,438	310,000	252,591
Rental	233,641	201,500	209,509
User fees and sale of goods and services	201,653	94,450	161,396
Independent power producer rebate	289,481	-	-
Investments	6,388	-	12,956
Other	44,340	48,600	51,038
Gain (loss) on disposal of tangible capital assets	7,633	-	 (16,459)
	3,321,819	3,144,893	 2,590,251
xpenses			
General government services	637,589	647,908	463,964
Public works and transportation	566,906	787,516	585,915
Protective services	28,571	120,300	35,638
Waste management	197,185	156,720	1,675,478
Development services	151,929	458,910	226,513
Recreation and cultural services	243,584	57,200	199,929
Interest and bank charges	8,653	8,000	8,311
Water operations	124,187	139,456	93,098
Sewer operations	63,802	132,932	116,517
Amortization of tangible capital assets	330,341	-	328,214
	2,352,748	 2,508,942	 3,733,577
Revenues in excess of expenses	969,071	635,951	(1,143,326
Net financial position - beginning of year	6,524,545	 6,524,545	7,667,871
Net financial position - end of year	\$ 7,493,616	\$ 7,160,496	\$ 6,524,545

The accompanying notes are an integral part of these financial statements.

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#### DISTRICT OF STEWART STATEMENT OF CHANGES IN NET FINANCIAL ASSETS (DEBT) For the Year Ended December 31, 2016

	2016	 Budget	2015
Annual Surplus (deficit)	\$ 969,071	\$ 635,951	\$ (1,143,326)
Acquisition of tangible capital assets	(510,034)	(593,000)	(477,084)
Amortization of tangible capital assets	330,341		328,214
Loss (gain) on disposal of tangible capital assets	(7,633)		16,459
Proceeds on sale of tangible capital assets	89,940		20,000
Other adjustments	-		(110)
Increase (decrease) in net financial assets	871,687	42,951	(1,255,847)
Net financial assets (debt) - beginning of year	(1,593,151)	(1,593,151)	(337,304)
Net financial assets (debt) - end of year	\$ (721,465)	\$ (1,550,200)	\$ (1,593,151)

The accompanying notes are an integral part of these financial statements.

#### DISTRICT OF STEWART STATEMENT OF CASH FLOW For the Year Ended December 31, 2016

		2016	 2015
Operating transactions			
Annual surplus (deficit)	\$	969,071	\$ (1,143,326)
Non-Cash items:			
Amortization		330,341	328,214
(Increase) decrease in prepaid expenses		2	(110)
Changes to financial assets / liabilities:			
Decrease (increase) in taxes receivable		(25,596)	(1,035)
Decrease (increase) in accounts receivable		(153,440)	(44,353)
Increase (decrease) in accounts payable		180,578	(131,011)
Increase (decrease) in performance bonds		49,985	20,000
Increase (decrease in landfill closure liability		-	1,523,953
Increase (decrease) in deferred revenue		124,751	 8,468
Cash provided (used) by operating transactions		1,475,693	 560,800
Capital transactions			
Acquisition of tangible capital assets		(510,034)	(477,084)
Proceeds from the disposal of tangible capital assets		89,940	20,000
(Gain) loss on disposal of tangible capital assets		(7,633)	16,459
Cash provided (used) by capital transactions		(427,726)	 (440,625)
Financing and investing transactions			
Proceeds from debt issues		-	144,000
Debt repayment		(56,064)	(61,712)
Cash provided (used) by financial and investing transactions	······	(56,064)	 82,288
Increase (decrease) in cash position		991,903	202,463
Cash and short term investments - beginning of year (Note 2)		934,052	731,589
Cash and short term investments - end of year (Note 2)	\$	1,925,955	\$ 934,052

The accompanying notes are an integral part of these financial statements.

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The District of Stewart (the "District") is a municipality in the Province of British Columbia and operates under the provisions of the Local Government Act and the Community Charter of British Columbia. The District provides municipal services such as public works, protective services, planning, parks, recreation and other general government services to the residents of the District.

#### 1. Significant Accounting Policies:

#### a) Basis of presentation:

The financial statements of the District are prepared by management in accordance with Canadian generally accepted accounting principals for local governments as prescribed by the Public Sector Accounting Board ("PSAB") of the Chartered Professional Accountants of Canada.

The financial statements reflect the assets, liabilities, revenues and expenses of the District's activities and funds. The District does not control any external entities and accordingly no entities have been consolidated into the financial statements.

#### b) Revenue recognition

The District follows the accrual method of accounting for revenues and expenses. Revenues are recognized in the period in which the transactions or events occurred that gave rise to the revenues. Expenses are accounted for in the period the goods and services are acquired and a liability is incurred or transfers are due.

Taxation

Annual levies for non-optional municipal services and general administrative services are recorded as taxes for municipal services in the year they are levied. Levies imposed by other taxing authorities are not included as taxes for municipal purposes. Through the British Columbia Assessment appeal process, taxes may be adjusted by way of supplementary roll adjustments. The affects of these adjustments on taxes levied are recognized at the time they are reasonably anticipated.

Government transfers

Government transfers are recognized as revenue in the period in which the events giving rise to the transfer occur, providing the transfers are authorized, eligibility criteria have been met and the reasonable estimates of the amounts can be made.

b) Revenue recognition (continued)

#### Investment income

Investment income is recognized when earned. Income generated on reserve funds held in separate investment accounts is allocated to the reserve fund on which it was earned.

#### Other revenue

Revenue from the sale of services or user fees is recognized when the service or product is rendered by the District. Revenue from property rentals is recognized as revenue in the period in which the property is occupied by the tenant or in accordance with the lease agreement.

#### c) Short-term Investments

Short-term Investments are recorded at market value.

#### d) Tangible capital assets

Tangible capital assets, comprised of capital assets and capital work-in-progress, are recorded at cost less accumulated amortization and are classified according to their functional use. Amortization is recorded on a straight-line basis over the estimated useful life of the asset commencing the year the asset is put into service. Donated tangible capital assets are reported at fair value at the time of donation. Estimated useful lives are as follows:

Land improvements	12-60 years
Buildings	25-60 years
Furniture, equipment and technology	5-25 years
Motor vehicles	5-35 years
Transportation infrastructure	30-65 years
Storm sewer	60 years
Dyke	80 years
Water infrastructure	50 years
Sanitary sewer infrastructure	50 years

#### e) Deferred revenue:

Deferred revenue includes grants, contributions and other amounts received from third parties pursuant to legislation, regulation and agreement which may only be used in certain programs, in the completion of specific work, or for the purchase of tangible capital assets. Revenue is recognized in the period when the related expenses are incurred, services performed, or the tangible capital assets are acquired, thereby extinguishing the related liability.

#### f) Fund accounting

The operating fund, consisting of the general, water, and sewer operating funds comprises the operating costs of the services provided by the District.

The reserves fund has been established to hold assets for specific future purposes as approved by the District Council. Allowable transfers to and from these funds are defined in reserve fund establishment bylaws.

#### g) Segmented information

The District of Stewart is a municipal government that provides a wide range of services to its residents and taxpayers. The District operations and activities are organized and reported by segments in Schedule 1. Property taxation revenue which funds many of the operations is not allocated to a specific segment and is reported as unallocated.

#### **Protective Services**

Protective services includes fire protection, first responders and emergency planning and management.

#### **Recreation and Cultural Services**

The District operates and maintains the arena, parks, trails, open spaces and leisure services. Support for the Raine Creek Municipal Campground, Stewart Public Library, and Stewart Museum are also reported under this segment.

#### **Transportation Services**

The public works department provides transportation services including street maintenance, snow removal, building maintenance, street lighting, fleet maintenance, airport maintenance, dyke maintenance, and storm sewers.

#### g) Segmented information continued:

#### **Development Services**

Economic development activities including planning and land management, as well as revenues and related expenditures from commercial services are reported in this segment.

#### **General Government Services**

General government operations include legislative services, general administration, finance and information technology functions.

#### Waste Management

Waste management services are provided by the Public Works department and include the collection and treatment/disposal of solid waste, yard waste and recyclables.

#### Water Operations

This segment includes all operating activities related to pumping, testing and distributing water throughout the District and operates under the Public Works Department.

#### **Sewer Operations**

This segment includes all operating activities related to collection and treatment of wastewater throughout the District and operates under the Public Works Department.

#### h) Non-financial assets

Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They have useful lives extending beyond the current year and are not intended for sale in the ordinary course of operations.

#### i) Use of estimates

The preparation of financial statements in conformity with Canadian public sector accounting standards requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Circumstances may arise that cause actual results to differ from management estimates, however, management does not believe it is likely that such differences will materially affect the District's financial position. Adjustments, if any, will be reflected in operations in the period of settlement.

#### i) Use of estimates continued:

Significant areas requirement the use of management estimates relate to the determination of the landfill closure and post-closure liability, useful lives of tangible capital assets, sick pay liability, and allowance for doubtful accounts receivable including property tax receivable and tax sale receivable.

#### j) Financial instruments

The District's financial instruments consist of cash and short-term investments, accounts receivable, accounts payable and accrued liabilities and long term debt. Unless otherwise indicated, it is management's opinion that the District is not exposed to any significant interest, credit, or currency risks arising from these financial instruments.

#### k) Employee future benefits

The District and its employees make contributions to the Municipal Pension Plan, and the employees accrue benefits under this plan based on service. The District's contributions are expensed as incurred.

#### I) Contaminated sites

Contaminated sites are a result of contamination being introduced into air, soil, water, or sediment of a chemical, organic, or radioactive material or live organism that exceeds an environmental standard. The liability is recorded net of any expected recoveries. A liability for remediation of contaminated sites is recognized when all of the following criteria are met:

- an environmental standard exists;
- contamination exceeds the environmental standard;
- the District:
  - is directly responsible; or
  - accepts responsibility; and
- -a reasonable estimate of the amount can be made

Management has not identified any contaminated sites at this time and therefore no liability is recognized in these financial statements.

#### 2. Cash and short-term investments

Cash and short-term investments are comprised of cash on deposit and investments as follows:

	2016	1	2015
Municipal Finance Authority of B.C. Investments			
- Money market fund	\$ 64,571	\$	64,054
- Short-term bond fund	 504,868		497,705
	569,439		561,759
Cash	1,349,332		365,149
Term deposit	7,183		7,144
	\$ 1,925,955	\$	934,052

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The District has established an operating line of credit with its bank which carries a maximum credit limit of \$473,000 and bears interest at prime.

#### 3. Taxes receivable

	 2016	2015
Current	\$ 187,379	\$ 171,793
Arrears	81,344	75,153
Tax sales receivable	14,498	10,679
	\$ 283,221	\$ 257,625

#### 4. Accounts receivable

	2016	 2015
Government grants/reimbursements receivable		
- Federal	\$ 4,390	\$ 180,452
- Provincial	5,379	537
- Northern Development Initiative Trust	4,185	2,159
Independent power producer school tax rebate	289,481	-
Utilities receivable	-	87,288
School tax receivable	81,059	2,019
Rock quarry reclamation bond	4,000	10,120
Bonilee site security deposit	5,000	5,000
GST receivable (payable)	14,117	8,787
Log throughput receivable	24,492	-
Other receivables	 62,825	 45,127
	\$ 494,929	\$ 341,489

#### DISTRICT OF STEWART Notes to the Financial Statements For the Year Ended December 31, 2016

#### 5. Accounts payable and accrued liabilities

	 2016	 2015
Trade accounts payable	\$ 312,839	\$ 139,382
Other government agencies	2,904	3,745
Accrued salary, wages and employee benefits	44,203	38,528
Tax sale proceeds held for redemption	7,761	 5,472
	\$ 367,707	\$ 187,127
Deferred revenue	 2016	 2015
Federal Gas Tax - Community Works Fund	\$ 146,854	\$ 72,321
BC Emergency Management Grant	50,000	-
Rent received in advance	12,452	12,399
A.H. Burton Memorial Fund	7,183	7,018

#### 7. Landfill closure liability

The District has commenced the closure of its existing landfill site and, as such, the full amount of the estimated closure and post-closure costs have been recorded as a liability in these financial statements.

		2016	 2015
Landfill closure (estimated)	\$	1,938,153	\$ 1,938,153
Post-closure costs (estimated at \$24,863 yr for 25 years)		621,575	621,575
Landfill closure liability	\$	2,559,728	\$ 2,559,728
Less: funded from operations		1,247,626	1,247,626
Landfill closure deficit - funded from grant	<b>`\$</b>	1,312,102	\$ 1,312,102

In 2013, District management commenced negotiations with the Regional District of Kitimat-Stikine for the construction of a new waste transfer station and closure of the existing landfill and related post-closure care. This process lead to a report being prepared by Sperling Hansen Associates for a conceptual design of the landfill closure and waste transfer station plan and related cost estimate. The Sperling report estimated a 25 year period for post-closure activity. The cost estimates from this report were used as a basis for the recording of the closure and post-closure cost liability in the prior year financial statements.

In 2015, the District received approval for funding of 2/3 of the cost of the landfill closure to a maximum of \$1,312,000 under the New Building Canada Fund - Small Communities Fund of the Ministry of Community, Sport and Cultural Development. This funding covers the landfill closure deficit with the balance of the closure costs and the estimated \$620,000 in post-closure costs (approximately \$25,000 per year over the 25 year estimated post-closure activity period) having already been funded through operations.

#### 8. Long term debt

-	 2016	 2015
Capital lease obligations - Municipal Finance Authority Payable at \$2,336 per month including interest at prime minus 1% and maturing January 2017, secured by a vehicle with a net		
book value of \$67,635.	\$ 2,123	\$ 29,866
Capital demand loan obligations - Municipal Finance Authority		
Payable at \$2,492 per month including interest at 1.49% and maturing May 2020, secured by equipment with a net book value		
of \$115,881.	101,648	129,969
	\$ 103,771	\$ 159,835

Minimum lease and demand loan payments net of estimated interest required to end of lease/loan terms are as follows:

2017	\$ 30,755
2018	29,043
2019	29,464
2020	14,508
	\$ 103,771

#### 9. Equity in tangible capital assets

Equity in tangible capital assets represents the net book value of total capital assets less long term debt assumed to acquire those assets. The change in equity in tangible capital assets is as follows:

	 2016	 2015
Increases:		
Capital expenditures funded by operations	\$ 348,640	\$ 333,084
Retirement of debt - principal repayment	56,064	61,712
Decreases:		
Amortization	(330,341)	(328,214)
Dispositions at net book value	 (82,306)	(36,459)
Change in equity in tangible capital assets	(7,943)	30,123
Equity in tangible capital assets - beginning of year	 7,935,976	7,905,853
Equity in tangible capital assets - end of year	\$ 7,928,033	\$ 7,935,976

#### DISTRICT OF STEWART Notes to the Financial Statements For the Year Ended December 31, 2016

#### **10.** Taxes for municipal purposes

	2016	2015
	 2010	 
Taxes collected:		
Property taxes	\$ 2,748,593	\$ 2,046,208
Frontage assessments	375,185	379,175
Grants in lieu of taxes	 39,543	 29,245
	3,163,320	2,454,628
Less transfers to other governments:		
School District	803,429	780,045
Regional District of Kitimat-Stikine	213,756	35,054
Regional Hospital District	115,838	101,736
Police Tax	77,712	69,205
BC Assessment Authority	31,829	26,766
Other	 52	 44
	1,242,616	1,012,850
Net taxes available for municipal purposes	\$ 1,920,704	\$ 1,441,778

#### **11. Government grants and transfers**

		 2016	 2015
Provincial:	Conditional transfers	72,400	89,890
	Unconditional transfers	253,498	281,452
		325,898	371,342
Regional Other	Conditional transfers	29,642	94,100
	Unconditional transfers	12,000	 12,000
		 41,642	106,100
		\$ 367,540	\$ 477,442

#### **12.** Commitments and contingencies

#### **Capital requirements**

District Council has approved a 2017 - 2021 capital expenditure financial plan which includes expenditures of \$5,423,558 for 2017 - 2021. The 2017 requirement of \$2,918,599 is to be funded through government grants and transfers of \$2,286,096, reserves of \$472,563, and the balance of \$159,940 from operating funds.

#### Third party claims

The District is involved in certain legal actions the outcome of which is uncertain at this time. It is the opinion of management that final determination of these claims will not materially affect the financial position of the District. Accordingly, no provision has been made in the accounts for these actions. Any ultimate settlements will be recorded in the year the settlements occur.

#### **Pension Plan**

The municipality and its employees contribute to the Municipal Pension Plan (the "Plan"), a jointly trusteed pension plan. The board of trustees, representing plan members and employers, are responsible for administering the plan, including investment of the assets and administration of benefits. The Plan is a multi-employer defined benefit pension plan. Basic pension benefits provided are based on a formula. As at December 31, 2015, the Plan has about 189,000 active members and approximately 85,000 retired members. Active members include approximately 37,000 contributors from local governments.

Every three years, an actuarial valuation is performed to assess the financial position of the plan and adequacy of plan funding. The actuary determines an appropriate combined employer and member contribution rate to fund the plan. The actuary's calculated contribution rate is based on the entry-age normal cost method, which produces the long-term rate of member and employer contributions sufficient to provide benefits for average future entrants to the plan. This rate is then adjusted to the extent there is amortization of any funding deficit.

The most recent valuation of the Municipal Pension Plan as at December 31, 2015 indicated a \$2,224 million funding surplus for basic pension benefits on a going concern basis.

The District of Stewart paid \$45,874 (2015 - \$56,506) for employer contributions to the Plan in fiscal 2016.

The next valuation will be as at December 31, 2018, with results available in 2019.

Employers participating in the Plan record their pension expense as the amount of employer contributions made during the fiscal year (defined contribution pension plan accounting). This is because the Plan records accrued liabilities and accrued assets for the plan in aggregate, resulting in no consistent and reliable basis for allocating the obligation, assets, and cost to the individual employers participating in the Plan.

Schedule 1

# DISTRICT OF STEWART Schedule of Segmented Revenue and Expenses For the Year Ended December 31, 2016

	General Communit	Public Works	Drotective	Weste	Development	Recreation and	Water	Sewer			2016 Unaudited	
	Services	Transportation	Services	Management	Services		Operations	su	Unallocated	2016	Budget	2015
Revenue												
Net taxes available for municipal purposes									1,920,704	1,920,704	1,916,491	1,441,778
User fees and sale of goods and services	3,392	1		13,285	6,215	12,677	118,463	47,621		201,653	94,450	161,396
Government grants and transfers	253,497	2,852	12,000		81,733	17,457				367,540	573,852	477,442
Investment income	85								6,304	6,388	ı	12,956
l or handling and port rovalty revenues					250,438					250,438	310,000	252,591
Rental revenues					233,641					233,641	201,500	209,509
Other revenue					333,821					333,821	48,600	51,038
Gain (loss) on disposal of tangible capital assets		8,468	(835)							7,633	L	(16,459)
	256,974	11,320	11,165	13,285	905,849	30,134	118,463	47,621	1,927,008	3,321,818	3,144,893	2,590,251
Expenses												
Salaries, wages and benefits	273,943	323,834	871	177,678	14,249	46,901	42,957	0/6/17		302,403	1,124,92U	884,333
Goods and services	363,646	243,072	27,700	19,507	137,680	196,683	81,231	41,832		1,111,350	1,376,022	2,514,719
Interest and bank charges	4,815	3,839	•	•	'		ı	ı		8,653	8,000	8,311
Amortization	13,727	159,471	19,218	1,829	1,375	60,888	11,624	62,210		330,341	t	328,214
	656.131	730,215	47,789	199,014	153,304	304,472	135,811	126,012	-	2,352,748	2,508,942	3,733,577
Excess (deficiency) of revenue over expenses	(399,157)	(718,895)	(36,624)	(185,729)	752,545	(274,338)	(17,348)	(78,391)	1,927,008	969,071	635,951	(1,143,326)

The accompanying notes are an integral part of these financial statements.

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Schedule 2

DISTRICT OF STEWART Schedule of Tangible Capital Assets For the Year Ended December 31, 2016

	puer	Land Improvements Buildings	Buildings	Motor Vehicles	Furniture, Equipment and Technology	Furniture, Equipment and Transportation Technology Infrastructure	Water Infrastructure	Sewer Infrastructure Storm Sewer	Storm Sewer	2016 Total	2015 Total
Cost Opening Balance Additions Disposals	900,845 296,524		2,188,363 4,347,080 9,474 88,567 -6,961	1,625,262 98,184 -89,350	471,384 17,285	4,087,872	372,674	303,057	602,404	14,898,941 510,034 -96,311	14,511,167 477,084 -89,310
Write downs Closing balance	1,197,368		2,197,837 4,428,686	1,634,096	488,669	4,087,872	372,674	303,057	602,404	15,312,664	14,898,941
Accumulated Amortization											
Opening Balance	0	938,651	2,195,763	1,016,345	311,105	1,575,547	364,243	286,129	115,347	6,803,130	6,527,767

Opening Balance Amortization Efferer of disenceals and write downs	o	938,651 2,195,7 42,493 87,8 -6,1	2,195,763 87,845 -6,126	1,016,345 76,251 -7,849	311,105 36,039	1,575,547 70,387	364,243 843	286,129 2,114	115,347 14,369 -30	6,803,130 330,341 -14,005	6,527,767 328,214 -52,851
Closing balance	0	981,144 2,277,482	2,277,482	1,084,747	347,144	1,645,934	365,086	288,243	129,686	7,119,466	1
Net book value, December 31, 2016	1,197,368 1,216,693 2,151,204	1,216,693	2,151,204	549,349	141,525	2,441,938	7,588	14,814	472,718	8,193,198	
Net book value, December 31, 2015	900,845	900,845 1,249,712 2,151,317	2,151,317	608,917	160,279	2,512,325	8,431	16,928	487,057		8,095,811

The accompanying notes are an integral part of these financial statements.

#### DISTRICT OF STEWART Schedule of Reserve Fund Activities For the Year Ended December 31, 2016

	-	and and Building	Cap	oital Works	Со	nservancy	 2016 Total	<u>.</u>	2015 Total
Balance, beginning of the year	\$	185,443	\$	241,813	\$	13,363	\$ 440,619	\$	425,720
Transfers in				510,000		8,100	518,100		8,110
Investment income		2,535		3,306		183	6,024		9,238
Transfers out		(120,000)					(120,000)		(2,449)
Balance, end of the year	\$	67,979	\$	755,119	\$	21,646	\$ 844,743	\$	440,619

The accompanying notes are an integral part of these financial statements.

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#### DISTRICT OF STEWART Schedule of Expenses For the Year Ended December 31, 2016

	2016		2015
General Government Services			
Administration	\$ 550,325	\$	381,251
Legislative services	87,264		82,713
	\$ 637,589	\$	463,964
Public Works and Transportation Services			
Roads and streets	\$ 399,857	\$	386,907
Shop and general	101,677		134,505
Street lighting	46,220		38,043
Dyke and gravel extraction	4,993		17,731
Other	14,158		8,730
	\$ 566,906	\$	585,915
Protective Services			
Fire department	\$ 23,699	\$	29,839
First responders / rescue truck	2,413		3,750
Emergency management	2,378		1,838
Bylaw enforcement	81		211
	\$ 28,571	\$	35,638
Development Services			
Planning and zoning	\$ 76,815	\$	109,477
Economic and community development	8,192		33,784
Leased buildings	40,730		39,714
Log handling facilities	23,311		36,934
Other	2,880		6,604
	\$ 151,929	\$	226,513
Recreation and Cultural Services			
Arena	\$ 97,689	\$	84,453
Library	45,372	-	25,364
Parks and boardwalk	58,051		52,362
Museum	13,697		13,702
Other	28,774		24,047
	\$ 243,584	\$	199,929
Waste Management	\$ <b>197,185</b>	\$	1,675,478
Sewer Operations	63,802	•	116,517
Water Operations	124,187		93,098
Amortization and interest	338,994		336,525
	\$ 724,169	\$	2,221,618
	\$ 2,352,748	\$	3,733,577

The accompanying notes are an integral part of these financial statements.